

## Message Text

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APPROVED BY EUR:JEGOODBY

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C:RHOPPER

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EUR/SOV:MLEVITSKY

S/MS:CKAMMAN

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FM SECSTATE WASHDC

TO CSCE COLLECTIVE PRIORITY

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E.O. 11652: N/A

TAGS: CSCE

SUBJECT: FOURTH SEMIANNUAL REPORT TO CSCE COMMISSION

1. AT NOON BRIEFING JUNE 6, DEPARTMENT PRESS SPOKESMAN  
RELEASED TEXT OF PRESIDENT'S FOURTH SEMIANNUAL REPORT TO  
CSCE COMMISSION AND ISSUED PREPARED STATEMENT THAT, ON  
BEHALF OF THE PRESIDENT, THE DEPARTMENT HAD TRANSMITTED  
THE REPORT TO CHAIRMAN FASCELL OF THE CSCE  
COMMISSION ON JUNE 5.

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2. THESE IMPLEMENTATION REPORTS ARE REQUIRED UNDER THE  
PROVISIONS OF PUBLIC LAW 94-304 WHICH ESTABLISHED THE  
CSCE COMMISSION. CURRENT REPORT COVERS PERIOD  
DECEMBER 1, 1977 TO JUNE 1, 1978 AND IS 95 DOUBLE-  
SPACED PAGES LONG. WE ARE POUCHING TO ALL ADDRESSEES  
TWO COPIES OF REPORT. UPON RECEIPT, POSTS MAY WISH  
TO PASS ONE COPY TO APPROPRIATE HOST GOVERNMENT

OFFICIALS.

3. AS IN PAST CASES, CURRENT REPORT PROVIDES DETAILED EVALUATION OF CSCE IMPLEMENTATION BY WARSAW PACT STATES. GENERAL EVALUATION IS THAT, DESPITE SOME POSITIVE DEVELOPMENTS, SERIOUS EASTERN

IMPLEMENTATION SHORTCOMINGS PERSISTED, PARTICULARLY ON PROVISIONS RELATED TO HUMAN RIGHTS, HUMAN CONTACTS AND INFORMATION. HUMAN RIGHTS SECTION OF REPORT PUTS STRONG EMPHASIS ON SOVIET TRIAL AND CONVICTION OF YURIY ORLOV, WITH REFERENCE MADE TO CONGRESSIONAL RESOLUTIONS CALLING FOR RELEASE OF UNJUSTLY IMPRISONED MEMBERS OF MONITORING GROUPS, NATO SUMMIT FINAL COMMUNIQUE DESCRIBING SOVIET ACTIONS AS INCOMPATIBLE WITH FINAL ACT AND DETENTE, AND PRESIDENT CARTER'S MAY 25 STATEMENT THAT CONTINUED SOVIET ABUSE OF HUMAN RIGHTS AND PUNISHMENT OF PEOPLE MONITORING CSCE COMPLIANCE WILL MAKE MUCH MORE DIFFICULT THE CONCLUSION AND RATIFICATION OF A SALT AGREEMENT. SECTION ALSO MENTIONS SOVIET REVOCATION OF CITIZENSHIPS OF GRIGORENKO AND ROSTROPOVICH AND AMNESTY INTERNATIONAL REPORT OF CONTINUED SOVIET ABUSE OF PSYCHIATRY FOR POLITICAL PURPOSES. SECTION MAKES RELATIVELY BRIEF REFERENCE TO REPORTED MANIFESTOS RELATED TO HUMAN RIGHTS IN CZECHOSLOVAKIA, THE GDR, BULGARIA AND LIMITED OFFICIAL USE

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POLAND AND CONCLUDES WITH STRONG REJECTION OF EASTERN ALLEGATION THAT COMMENT ON CSCE HUMAN RIGHTS IMPLEMENTATION CONSTITUTES INTERFERENCE IN INTERNAL AFFAIRS.

4. OTHER SECTIONS OF REPORT EMPHASIZE DIVERSITY OF EASTERN IMPLEMENTATION PERFORMANCE AND NEED FOR COUNTRY-BY-COUNTRY EVALUATIONS. CBMS SECTION NOTES FIRST INVITATION TO US TO OBSERVE SOVIET MILITARY MANEUVER, AND BASKET TWO SECTION EMPHASIZES TRADE AGREEMENT TO PROVIDE MFN TO HUNGARY. FAMILY REUNIFICATION SECTION GIVES USSR QUALIFIED CREDIT FOR REDUCTION OF EXIT VISA FEES AND INCREASED JEWISH EMIGRATION RATES, BUT STRONGLY CRITICIZES POLISH PERFORMANCE AS BEING IN GLARING CONTRADICTION TO CSCE COMMITMENTS. BECAUSE OF CONCLUSION OF BELGRADE MEETING DURING REPORTING PERIOD, REPORT INCLUDES SPECIAL CHAPTER SUMMARIZING RESULTS OF MEETING AND REFERRING TO LONGER STATE DEPARTMENT SPECIAL REPORT ON THE SUBJECT.

5. FOLLOWING IS TEXT OF PREPARED STATEMENT ISSUED

BY PRESS SPOKESMAN WHEN RELEASING REPORT.

6. BEGIN QUOTE.

ON BEHALF OF THE PRESIDENT, THE DEPARTMENT YESTERDAY

TRANSMITTED TO CHAIRMAN FASCELL OF THE JOINT  
LEGISLATIVE-EXECUTIVE COMMISSION ON SECURITY  
AND COOPERATION IN EUROPE THE FOURTH SEMIANNUAL  
REPORT ON IMPLEMENTATION OF THE HELSINKI FINAL  
ACT. THESE REPORTS ARE PREPARED UNDER THE  
PROVISIONS OF PUBLIC LAW 94-304 WHICH ESTABLISHED  
THE CSCE COMMISSION, AND THE PRESENT REPORT  
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COVERS THE PERIOD DECEMBER 1, 1977 - JUNE 1, 1978.

WE HAVE COPIES AVAILABLE FOR DISTRIBUTION.

WHILE THE REPORT NOTES SOME POSITIVE DEVELOPMENTS,  
AS, FOR EXAMPLE, HIGHER JEWISH EMIGRATION RATES  
FROM THE USSR, IT MAKES CLEAR THAT OVERALL EASTERN  
IMPLEMENTATION OF THE FINAL ACT CONTINUES TO BE  
A MATTER OF SERIOUS UNITED STATES CONCERN. THE  
AREAS OF POOR EASTERN IMPLEMENTATION NOTED IN  
PREVIOUS SEMIANNUAL REPORTS GENERALLY PERSISTED  
WITH LITTLE INDICATION OF REAL IMPROVEMENT. THIS  
WAS PARTICULARLY TRUE WITH REGARD TO THE HUMAN  
RIGHTS PROVISIONS OF BASKET ONE AND THE BULK OF  
THOSE BASKET THREE PROVISIONS SEEKING TO FACILITATE  
GREATER CONTACT AND COMMUNICATION BETWEEN THE PEOPLES  
OF EAST AND WEST. IN THIS REGARD, THE TRIALS IN  
THE LAST WEEKS OF THE REPORTING PERIOD OF A NUMBER  
OF SOVIET HUMAN RIGHTS ADVOCATES WHO HAD SOUGHT  
ONLY TO ENCOURAGE THE SOVIET GOVERNMENT TO  
IMPLEMENT FULLY THE FINAL ACT, AND IN PARTICULAR  
THE CONVICTION AND HARSH PENALTY IMPOSED ON  
DR. YURIY ORLOV, THE ORGANIZER OF THE SOVIET  
HELSINKI MONITORING GROUPS, REPRESENTED A PARTICULARLY  
SERIOUS AND DISTURBING STEP BACKWARD IN SOVIET  
IMPLEMENTATION OF CSCE HUMAN RIGHTS PROVISIONS.  
THE INCOMPATIBILITY OF SUCH SOVIET ACTIONS WITH THE  
FINAL ACT AND WITH DETENTE WAS NOTED IN THE FINAL  
COMMUNIQUE OF THE NATO SUMMIT MEETING LAST WEEK.  
THROUGH VARIOUS MEANS, INCLUDING PERIODIC REPORTS  
SUCH AS THE ONE ISSUED TODAY, THE UNITED STATES  
WILL CONTINUE ITS EFFORTS TO ENCOURAGE POSITIVE  
DEVELOPMENTS BUT ALSO TO SPEAK OUT WHEN ACTIONS  
OCCUR WHICH DIRECTLY CONTRADICT BASIC CSCE PRINCIPLES  
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THAT ALL PARTICIPATING STATES PLEDGED TO UPHOLD.  
END QUOTE.

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NNN

## Message Attributes

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**Draft Date:** 06 jun 1978  
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